District

## CERTIFICATE OF HIGHWAY MILEAGE YEAR ENDING FEBRUARY 10, 2017

Fill out form, make and file copy with the Town Clerk, and mail ORIGINAL, before February 20, 2017 to: Vermont Agency of Transportation, Division of Policy, Planning and Intermodal Development, Mapping Section One National Life Drive, Montpelier, VT 05633.

We, the members of the legislative body of WOODFORD

in BENNINGTON County

on an oath state that the mileage of highways, according to Vermont Statutes Annotated, Title 19, Section 305, added 1985, is as follows:

### PART I - CHANGES\_TOTALS - Please fill in and calculate totals.

Previous Mileage	Added Mileage	Subtracted Mileage	Total	Scenic Highways
0.000				0.000
0.000	<u> </u>			0.000
2.50		· ·		0.000
9.575				0.000
12.075	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	<u> </u>	0.000
0.000				
6.95				0.000
0.75	<u></u>			
	Mileage   0.000   0.000   2.50   9.575   12.075   0.000   6.95	Mileage Mileage   0.000 0.000   2.50 9.575   12.075 0.000   6.95 0.95	Mileage Mileage Mileage   0.000 0.000 0.000   2.50 9.575 0.005   9.575 0.000 0.000   0.000 0.000 0.000   0.000 0.000 0.000   6.95 0.000 0.000	Mileage Mileage Total   0.000 0.000 0.000   2.50 9.575 0.000   12.075 0.000 0.000   6.95 0.000 0.000

\* Mileage for Class 1 Lane, Class 4, and Legal Trail classifications are NOT included in total.

### PART II - INFORMATION AND DESCRIPTION OF CHANGES SHOWN ABOVE.

1. NEW HIGHWAYS: Please attach Selectmen's "Certificate of Completion and Opening".

2. DISCONTINUED: Please attach SIGNED copy of proceedings (minutes of meeting).

3. RECLASSIFIED/REMEASURED: Please attach SIGNED copy of proceedings (minutes of meeting). ATERS HILL Dunville So FAM KO Xe VAILEN COLASTENTUR Ra

4. SCENIC HIGHWAYS: Please attach a copy of order/designating/discontinuing Scenic Highways.

IF THERE ARE NO CHANGES IN MILEAGE: Check box and sign below.

PART III - SIGNATURES - PLEASE SIGN.		1 1	
Selectmen/ Aldermen/ Trustees Signatures: _	- Hover/f	Wingly	Selectmen
1 -	Creek L		50 kcting
T/C/V Clerk Signature: Jugan W	lo lo	Date Filed:	2/10/17
Please sign ORIGINAL and return it for Transport	ation signature.		
AGENCY OF TRANSPORTATION APPRO	AL: Signed copy w	ill be returned to	T/C/V Clerk.
APPROVED:		DATE:	

Representative, Agency of Transportation

# Received

FEB 23 2017

Policy, Planning & Intermodal Development Division

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State of Vermont Policy, Planning & Intermodal Development Division Mapping Section One National Life Drive Te Montpelier, VT 05633-5001 http://vtrans.vermont.gov

#### Agency of Transportation

Telephone: 802-828-2600 Fax: 802-828-2334 Email: johnathan.croft@vermont.gov

### March 23, 2017

Ryan Thurber, Selectboard Chair Woodford, c/o Town Clerk 1391 VT Route 9 Woodford, VT 05201-9410

Dear Mr. Thurber,

The VTrans Mapping Section has received the 2017 Certificate of Highway Mileage from the Town of Woodford, and the Certificate shows the addition of the following:

Dunville Road City Stream Road Little Pond Road Waters Hill Road Bickford Road Glastenbury Road Pine Valley Road

The 2017 Mileage Certificate does not include any information about mileage, which classification these roads will be assigned, or documentation showing their legal establishment as highways or trails. The Mapping Section has received mileage documentation regarding several of these roads with past Mileage Certificates, but unfortunately they do not provide enough detail to show legal establishment, and in some cases, do not aid in showing that the roads are town highways. This is the case in Selectboard minutes from a March 17, 1993 meeting that includes the following:

"There was some discussion about the complaints from Joseph Carasone of Bickford Hollow Road. It was decided that Cheryl should write a letter to Mr. Carasone stating that Bickford Hollow Road is not a town road, and that an independent contractor would need to be hired by him if he wanted the road plowed beyond his driveway."

The Mapping Section request documentation regarding the legal establishment through the statutory process or "dedication and acceptance" for the roads listed on the 2017 Mileage Certificate. We also request information on location and mileage, associated Selectboard Minutes, and any additional supporting documentation related to the establishment of the roads, provided in a clear and concise manner to allow the Mapping Section consideration of the changes.

Vermont State Statute requires that the municipality provide certain documents when adding highways and trails that were legally established and not mapped by February 10, 2006. The governing statute is as follows:

Title 19: Highways - § 305. Measurement and inspection

(e) The agency shall not accept any change in mileage until the records required to be filed in the town clerk's office by this section are received by the agency. A request by a municipality to the agency for a change in mileage shall include a description of the affected highway or trail, a copy of any surveys of the affected highway or trail, minutes of meetings at which the legislative body took action with respect to the changes, and a current town highway map with the requested deletions and additions sketched on it. A survey shall not be required for class 4 town highways that are legally established prior to February 10, 2006. All records filed with the agency are subject to verification in accordance with subsection (a) of this section.

http://legislature.vermont.gov/statutes/section/19/003/00305

I have reviewed your letter to Kevan Grimaldi, dated February 17, 2017 and want to provide clarification regarding several items that you have articulated.

- Act 178 of 2006, which defined the need for municipalities to map all class 1, 2, 3, and 4 town highways and legal trails, was modified in 2008 with Act 158; other than these two pieces of legislation, there were no other changes in the statutes related to "ancient roads". VTrans Mapping crafted a document to aid municipalities with Act 178 and Act 158, which was titled "Adding Ancient Roads to the General Highway Map Understanding How Act 178 of 2006 and Parts of V.S.A. Title 19 Work An Ancient Road Practicum", and was sent to each municipality in August of 2009. This document provides guidance on the process, deadlines defined in statute, and what is needed for documentation to be provided to VTrans with the Mileage Certificate. A copy of this document has been enclosed.
- You have made a statement that class 4 town highways are not described in the "Orange Book", which is the Handbook for Local Officials from VTrans, but in review of this handbook there are several sections that cover class 4 town highways. The first citation is on page 13-2, where class 4 town highways are defined as follows:

"All other highways are Class 4 and are the responsibility of the municipality, including pent roads (public roads that may be gated by permission of the governing body). Some former highways, through legal proceedings, may have been designated as legal trails and are not Class 4 town highways."

The Orange Book continues to provide an overview of the "Ancient Road" Legislation, and on page 13-11 there is a whole section on class 4 town highways and trails. This section includes a description of what a class 4 town highway is, as well as a description of trails. This section is in the current handbook and has also been included in previous editions. You can access the Orange Book online at the following link:

### http://vtrans.vermont.gov/sites/aot/files/operations/TheOrangeBook.pdf

 Noted in your letter are the intentions to add "proposed rds/trails" to the GIS Map. Additions of highways or trails to the Mileage Certificate and the Town Highway Map, as well as any reclassifications, alterations, or discontinuances, are based on actions that have already taken place at the municipal level. The Certificate and Town Highway Map reflect and record the mileage for each classification for a municipality based on what has been established at the municipal level for town highways and trails. The process is not that the municipality proposes the addition of roads and trails which are then established via acceptance by VTrans, but instead that the roads are already established by the municipality and then recorded by VTrans. The acceptance by VTrans is based on whether the municipality has followed the statutory process for any additions, reclassifications, alterations, or discontinuances that may have occurred. This is subject to the authority provided in 19 V.S.A. § 305, as noted above.

Please find attached copies of letters from VTrans requesting additional documentation regarding the requested additions to the Mileage Certificates for Woodford, and close-outs for the annual Mileage Certificates. As you will note, much of what is being articulated in this letter has already been brought to the attention of the Town of Woodford.

In summary, for consideration of acceptance of Dunville Road, City Stream Road, Little Pond Road, Waters Hill Road, Bickford Road, Glastenbury Road, and Pine Valley Road as class 4 town highways or legal trails and addition to the Town Highway Map, VTrans requests documentation showing their legal establishment through the statutory process or "dedication and acceptance". This would include any surveys, descriptions, maps, Selectboard minutes, or additional documentation related to the establishment of the highways or trails. The mileage and classification will also need to be included on the Mileage Certificate for consideration by the VTrans Mapping Section. We are nearing the completion of the Mileage Certificate process for the year and any additions for Woodford may need to be resubmitted in 2018.

Please feel free to contact me with any questions or comments related to this letter, or mapping in general.

Sincerely

Johnathan Croft VTrans Mapping Section

JFC/jfc

**Enclosures** 

cc: Michele Boomhower, Director of the VTrans Policy, Planning & Intermodal Development Division Joe Segale, Director of the VTrans Policy, Planning and Research Bureau John Dunleavy, Assistant Attorney General Rob Faley, District Transportation Administrator Sommer Bucossi, VTrans Planning Coordinator February 17, 2017

Kevin Grimaldi

The Town of Woodford is submitting a list of Class 4 rds/trails to be included on the State's Town highway map. The list of Class 4 rds/trails is the same that has been provided since the introduction of Act 178 also known as "The Ancient Roads Law".

The Town has decided to once again submit the map originally presented in 2007 for consideration. The attached information is additional proof that Dunville Hollow Rd is in fact a town road. Several meetings have been held with the abutting property owners as well as discussions with presentations of the proposal at March meetings (years of attachments should be on file with your department). The list or roads provided are at minimum, public right of ways. All roads/trails are clearly observable, used, and perceived by Woodford as Town Roads/trails. Therefore, they should be considered for inclusion on the State's Highway Map. If additional information or formalities are necessary please advise.

The frequent changes, adjustments, and requirements to act 178 over the years have been difficult to follow. Definitions of Roads and trails, which were never clearly defined, have recently been combined to only include trails. The description of Class 4 roads doesn't even occur in current Handbooks provided by Vermont's AOT. (See AOT's Orange Book)

It was Woodfords intentions to GIS Map all proposed rds/trails to be included with this years Certificate of Highway Mileage. The Town was not able to accomplish this task due to unanticipated distractions. Agreements have been made to move forward with mapping in the early spring. We are aware that actual mileage and descriptions are required for classification. We also feel that it is critical for Woodford to secure recognition of the listed of roads and Trails provided for inclusion of the Town Highway Map.

Most pressing from the list are Dunville Hollow Rd and Bickford Rd. If these rds are not included on the Highway map the potential absorption of abutting property owner boundaries, indicated in Act 178, will result in catastrophic fallout for Town Officials as well as its residents. Specifically, Listers, property owners, and the Zoning Administrator will have mayhem of boundary lines

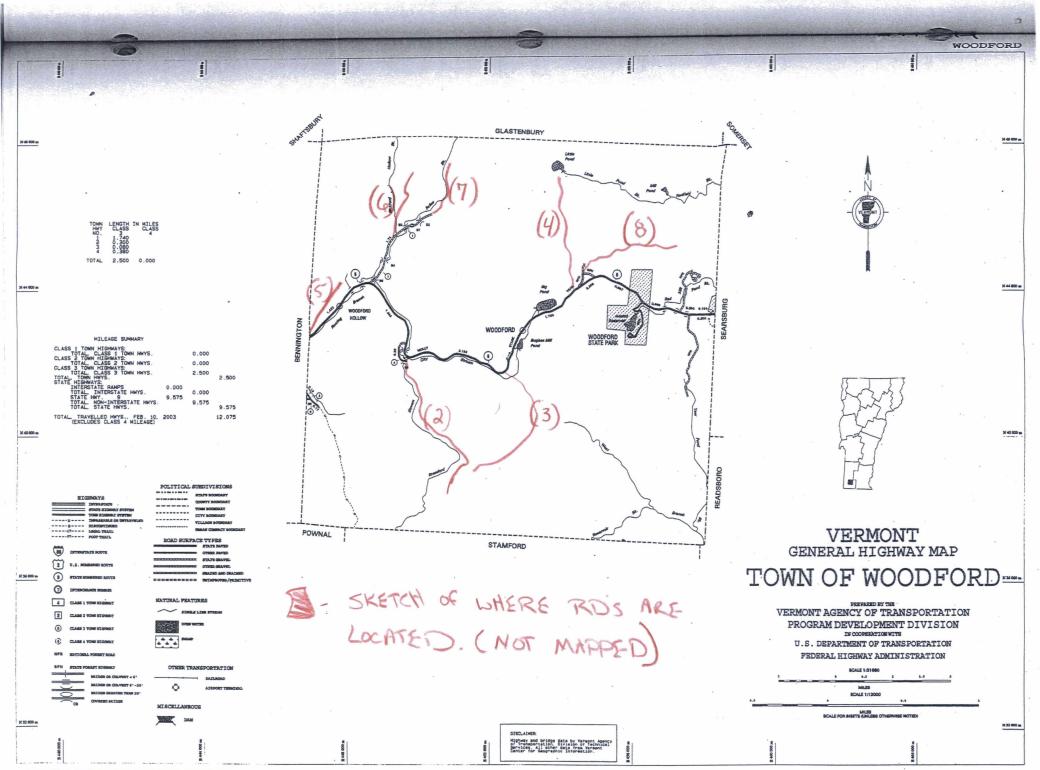
The list of rds/trails provided is public ways and have been utilized as such long before Act 178 was considered. Act 178 even describes the fact that ultimately Towns are held accountable for Roads and trails they submit to the State for inclusion. Failure by the State to include the list will further constrict Woodford's capabilities to uphold our Town Plan and affect how our bylaws can be enforced.

Please consider the list provided for inclusion and indicate what additional steps are required for final State approval.

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Thank you,

Ryan Thurber Woodford Selectboard Chair (802)-780-7769



TRANSPORTATION DISTRICT NO. 1

BENNINGTON COUNTY

## TOWN OF WOODFORD, VT PUBLIC HEARING BOARD OF SELECTMEN'S MEETING DECEMBER 19, 2007

# WOODFORD TOWN HALL

# MEMBERS PRESENT: Ryan Thurber, Neil Hoag and Steve Wright

ALSO PRESENT: Harry Bishop, John Irons, Gene Irons, Lorraine Thurber, Gary Hoag, Peter Frantz, Janet Saddler, Mike Saddler, Chuck Suss, Richard Albert, Jerry Albert, and Ron Higgins, Clerk

The meeting was called to order by Ryan Thurber at 7:00 PM.

Chairperson, Ryan Thurber discussed the purpose of the hearing which is to receive input from the town's people and abutting property owners for the placing of roads on the town's map and then sending the map to the Vermont State Department of Transportation for review and acceptance.

The roads that will be discussed for approval and submission to the state for their acceptance are:

- 1. Old Stage Road
- (2.) Dunville Road to Stamford
- 3.) City Stream Road (Stage Trail Spur)
- 4.) Little Pond Road (over to Glastenbury Town Line
- (5.) Water's Hill Road (only real ancient road)
  - 6. Bickford Road
- 7. Glastenbury Road and
  - 8.)Pine Valley Road.

Selectman Thurber stated that the goal of Woodford is to preserve the historical integrity of each of the roads, by-ways and/or trails and make sure to the best of everyone's ability that they stay the same and the map prepared by the state will resemble the one we prepare for them after inlet/outlets and twists/turns are properly documented.

List Bridge Association

Waters Hill Road ends at Dr. Iron's property according to maps but that assessment is not positive.

Chuck Suss talked about the Dunville Road and the work and money he has put into it and told the audience and Selectboard to be very careful and judicious in the handling and the designating of the road. An attorney for Mr. Suss has been retained by him to make sure his

rights usurped. Mr. Gary Hoag questioned the validity of Mr. Suss' claims. Mrs. Janet Saddler reiterated Mr. Suss' points, cautions and getting legal counsel.

Selectman Neil Hoag submitted a typed response to be entered in the minutes which stated his concerns and cautions on the town acquiring any roads in Woodford. A copy of the response is attached as part of these minutes.

Mr. Gerry Albert and his son Richard talked about the Little Pond Road and some of the problems they had years ago with the town after they purchased the 10 acres and acquired a right of way from the US Forest Service. They felt that they have better responses from the Forest Service than from Woodford. After some brief discussions with the Selectmen and the Albert's, their position changed and they became supportive of the Towns Position.

It was mentioned that Jeffrey O'Dell did not receive a letter of invitation to this meeting. He will be contacted for any future meeting and will receive a certified mail copy when it is warranted.

Peter Frantz was concerned with the Old Stage Trail as was Janet and Mike Sadler. Their concerns remain: travel and access by individuals and ATV's., widening and improving the road, (They are against this) Peter talked about the language to be included in the ancient road old stage trail deed.

Language will be specific to the road only. The towns-people will be able to look over the deeds before signing and have their language /clauses entered into the deed.

An important fact to remember is that all of these roads are to remain NON-MAINTAINED TOWN ROADS.

The town will hold another public hearing before any road is accepted for class 4 designation. NOTE: the Town or other government entity owns the right of way over roads but does not own the land under it.

The consensus of those voters present was that the town should proceed with the map and documentation to-give-to-the state for their review and acceptance.

24 chage 1/10/03 mtg

There being no further business the meeting was adjourned at 8:35 PM

**Respectfully Submitted** 

Ron Higgins, Hoard Clerk

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## Town of Woodford, VT Woodford Hollow Elementary School District 1391 Vermont Route 9 Woodford, VT 05201-9410

(802) 442-4895

Fax: (802) 442-4816

**Office of Board of Selectmen** 

November 28, 2007

Dear Property Owner:

Act 178 was enacted by the 2006 Vermont State Legislature. The act establishes criteria for a new classification of town highways to be known as "unidentified corridors." By definition an unidentified corridor is a properly laid out town highway that does not appear on town highway maps.

The Selectboard of the Town of Woodford plans to add the Old Stage Trail, Dunville Road, Bickford Road, Glastenbury Road, Little Pond Road, City Stream Road (aka Stage Trail Spur and Waters Hill Road (Ancient Road located on the north side in Woodford Hollow.) to its highway system. Since your property adjoins, abuts, is located on one or more of these roads we feel it is important to inform you and your family that the Town intends to add these trails/roads to Woodford's Road System. IN NO WAY DOES THIS PLAN CHANGE THE USE, OR MAINTAINANCE OF THE ROADS/TRAILS BY THE TOWN. IT WILL LEAD TO A CHANGE IN CLASSIFICATION STATUS OF THE ROADS BY THE STATE OF VERMONT.

If you have any objections, comments or need more information about the Town of Woodford incorporating these trails/roads into its highway system, please let us know in writing by December 18, 2007 so we can discuss it at our planned Public Hearing on the 19<sup>th</sup> of December 2007. You are invited to attend the public hearing that will be held at the Woodford Town Office at 7:00 P.M.

Thank you for taking your valuable time in helping us make Act 178 work for all of us in Woodford.

May you enjoy this Christmas Season.

Sincerely, Thurber Chairman, Board of Selectmen

TO: Board of Selectmen

### NOTES OLD STAGE TRAIL

## 2-18-09

### 10:00 A.M. Conversation with Jonathan Croft, State of Vermont 802-828-2600

Jonathan is in charge of road mapping and adding new class 1 2 3 and 4 roads for the state. These are his comments to me today:

1. Best to have documentation from the original land records about the acceptance of the Stage Trail as a town road by the board of selectmen. John Irons has found nothing thus far.)

2. If land records documentation is not available Town needs other documentation showing the legal establishment of the road or trail.

3. Surveys are important with maps.

4. Ultimately, the selectmen will be held responsible for any town roads and established and they will have to answer any challenges.

5. Mr. Croft stated that many turnpikes throughout the east (Old Stage Road is called a Turnpike) were private roads in the 1700's and 1800's.

Ron